# Africal Leadership Institute and Uganda Management Institute Short Course



# MODULE: RULES OF PROCEDURE AND MANAGING BACKLOGS IN PARLIAMENTARY BUSINESS

Module Leader: Dr. Felix Adiburu Andama



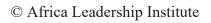




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Funded by Democratic Governance Facility

Produced in partnership with Uganda Management Institute

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#### 1. Introduction

The Constitution of the Republic of Uganda 1995 (as amended) under article 94(1) empowers the Parliament to make Rules of Procedure to guide the conduct of Parliamentary business. How well these rules are comprehended and adhered to by the Members of Parliament has implication on the Parliaments ability to fulfil its mandates of legislation, appropriation, and oversight efficiently and effectively among others.

The Parliament in Uganda is known for a heavy backlog, especially in the three accountability committees. The slow consideration and production of the reports ultimately leads to delays in the debate and adoption of resolutions to address administrative and political issues.

This module on the rules of procedure and managing backlogs come to address these issues with the goal of improving the effectiveness of the Parliament of Uganda..

#### 2. Module Aim

To enhance the knowledge and capacity of the Members of Parliament on the rules of procedure and how to reduce and manage parliamentary business backlog.

#### 3. Module Learning Outcomes

At the end of the module, participants should be able to:

- i. Effectively execute parliamentary business
- ii. Apply the principles guiding the order of business in the parliament
- iii. Present different types of parliamentary reports in their required standards
- iv. Apply the rules of debate in parliament
- v. Effectively reduce and manage parliamentary business backlogs

#### 4. Module Content

#### **Day One: Parliamentary Business**

- i. Nature of parliamentary business
- ii. Types of parliamentary business
- iii. Parliamentary Meetings
- iv. Managing Parliamentary Sittings

#### **Day Two: Order of Business**

- i. Types of Parliamentary business
- ii. Procedure of business
- iii. Order Papers
- iv. Statement of business by Leader of Government Business

#### **Day Three: Presentation of Reports**

- i. Laying of reports
- ii. Types of reports
- iii. Challenges to parliamentary reporting
- iv. Enhancing effectiveness of parliamentary reporting

#### **Day Four: Rules of Debate**

- i. Time and rules of speaking
- ii. Content of speech
- iii. Scope of debate
- iv. Closure of debates

#### **Day Five: Managing Backlogs**

- i. Nature and types of backlogs
- ii. Reasons for backlogs
- iii. Significance of managing backlogs

#### iv. Strategies for managing backlogs

## 5. Teaching and Learning Methods

- Interactive lectures
- Case studies
- Group work

## 6. Assessment Strategies

There shall be NO assessment since the module is intended to raise awareness and develop skills to enhance effective time management and representation.

#### 7. Facilitators

- i. Dr. Felix Adiburu Andama
- ii. Dr. Lazarus Nabaho
- iii. Dr. Alfred Kenneth Kiiza
- iv. Dr. Adrian Beinebyabo
- v. Dr. Sylvester Kugonza

#### 8. Reading List

Centre for Policy Analysis, (2015). Policy and Practice Issues for Reform: Strengthening the Oversight Function of Parliament.

Denis Hamson Obua, (2019). Challenges to Legislative Scrutiny of Bills by Committees of the 10th Parliament of Uganda. Uganda Management Institute.

Inter-Parliamentary Union and United Nations Educational, Scientific and Cultural Organization, (2018) A guide to parliamentary practice: A Handbook.

Parliamentary Commission of Uganda, (2021). The Rules of Procedure of the Parliament of Uganda. Statutory Instruments Supplement to The Uganda Gazette No. 42, Volume CXIV, Dated 14th May 2021. Uganda Printing and Publishing Corporation, Entebbe.

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## Africa Leadership Institute (AFLI)

- **Q** 041 467 1857
- info@aflinstitute.net
- www.aflinstitute.net
- f in Africa Leadership Institute
- 2 @afliug